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*ADMITTED IN DC ONLY

April 29, 2015

VIA ECFS

Marlene H. Dortch Secretary Federal Communications Commission 445 12th Street, SW Washington, DC 20554

> Re: WC Docket No. 12-375 – Written Ex Parte Presentation Global Tel*Link Corporation

Dear Secretary Dortch:

Global Tel*Link Corporation ("GTL"), by its attorneys, hereby submits this response to the April 20, 2015 ex parte notice filed by counsel for Martha Wright, et al. (the "Petitioners"). The Petitioners inaccurately summarize GTL's position regarding the need for the Federal Communications Commission ("FCC" or "Commission") to reaffirm in its upcoming decision that the FCC did not make a determination in the ICS Order and First FNPRM³ that interstate

This filing is made by GTL on behalf of itself and its wholly owned subsidiaries that also provide inmate calling services: DSI-ITI, LLC, Public Communications Services, Inc., and Value-Added Communications, Inc.

Letter from Lee G. Petro, Counsel for Petitioners, to Marlene H. Dortch, FCC (dated Apr. 20, 2015).

Rates for Interstate Inmate Calling Services, 28 FCC Rcd 14107 (2013) ("ICS Order and First FNPRM"), pets. for stay granted in part sub nom. Securus Tech., Inc. v. FCC, No. 13-1280 (D.C. Cir. Jan. 13, 2014), pets. for review pending sub nom. Securus Tech., Inc. v. FCC, No. 13-1280 (D.C. Cir. filed Nov. 14, 2013) (and consolidated cases).

Marlene H. Dortch Secretary April 29, 2015

inmate calling service ("ICS") rates in effect prior to the issuance of its ICS Order were unjust and unreasonable or that its decision was to apply retroactively.⁴

Petitioners' counsel completely misrepresents GTL's prior statements. At no time has GTL asked the FCC to "grant [a] blanket exemption from class action lawsuits." The word "exemption" does not appear in GTL's filing, and there is nothing in GTL's filing to suggest that GTL is asking the FCC to take any action with respect to the pending class action lawsuits against GTL.

The misleading description offered by Petitioners' counsel does not accurately reflect the substance or purpose of GTL's request. As GTL explained, numerous plaintiffs have argued that the mere existence of the interim interstate ICS rate caps in the ICS Order and First FNPRM constitutes a finding by the FCC that the interstate ICS rates charged by a particular ICS provider prior to the effective date of the ICS Order and First FNPRM were unjust and unreasonable. For example, plaintiffs boldly have claimed that the ICS Order and First FNPRM "unequivocally determined that GTL has, for many years, violated the [federal Communications Act of 1934, as amended]." This is incorrect and misinterprets the FCC's findings in the ICS Order and First FNPRM.

As the FCC has stated, it did not "regulate interstate ICS rates" prior to the ICS Order and First FNPRM. Accordingly, GTL has asked the FCC to underscore the precedential, hands-off, competitive-carrier regulatory regime in which interstate ICS rates operated prior to the issuance of the ICS Order and First FNPRM to give clear and unambiguous guidance to the courts addressing these issues. The detailed, legal rationale for GTL's request is set forth in its April 3 Letter.

The ICS Order and First FNPRM contains no finding that the existing interstate ICS rates of a particular provider were per se unlawful, and did not determine that past interstate ICS rates were unjust and unreasonable. The FCC found only that, going forward, it would "create a new framework to ensure that interstate ICS rates are just and reasonable." In this regard, the FCC stated that it was conducting its review of ICS rates to:

Letter from Chérie R. Kiser, Counsel for GTL, to Marlene H. Dortch, FCC, at 21-23 (dated Apr. 3, 2015) ("GTL April 3 Letter").

⁵ GTL April 3 Letter at 22.

See, e.g., No. 5:14-cv-5275-TLB, In re Global Tel*Link Corporation ICS Litigation, Amended Consolidated Class Action Complaint, ¶ 32 (W.D. Ark. filed Apr. 23, 2015); see also No. 2:15-cv-02197-MAM, Reese, et al. v. Global Tel*Link Corporation, Class Action Complaint, ¶¶ 32, 34 (E.D. Pa. filed Apr. 23, 2015); see also, e.g., No. 2:13-cv-04989-WJM-MF, James v. Global Tel*Link Corporation, Complaint and Demand for Jury Trial (D.N.J. filed Aug. 20, 2013); No. 1:14-cv-456, Chruby v. Global Tel*Link Corporation, Complaint (E.D. Va. filed Apr. 24, 2014); No. 14-5275, Stuart v. Global Tel*Link Corporation, Class Action Complaint (W.D. Ark. filed Sept. 4, 2014); No. 15-5048-PKH, Murilla v. Global Tel*Link Corporation, Class Action Complaint (W.D. Ark. filed Feb. 13, 2015); No. 1:15-cv-0593, Cooper v. Global Tel*Link Corporation, Class Action Complaint (N.D. Ga. filed Feb. 27, 2015).

ICS NPRM $\P 2$.

⁸ ICS Order and First FNPRM ¶ 47 (emphasis added).

- seek comment on how "any new ICS rules" or "any new Commission rules or obligations" would interact with existing contracts;⁹
- "examin[e] new ICS regulations;"¹⁰
- ask about the effect of "any new ICS-related rules," "any new ICS rules," or "a new ICS regime" on existing contracts;¹¹
- seek comment to "consider whether changes to [the] rules are necessary to ensure
 just and reasonable ICS rates for interstate, long distance calling at publicly- and
 privately-administered correctional facilities;" and
- implement "[p]ossible new rules [that] could affect all ICS providers, including small entities." ¹³

The FCC's "new framework" for interstate ICS rates¹⁴ does not support the challenges to ICS providers' historical interstate ICS rates, or amount to a finding by the FCC that ICS providers have violated the Act or FCC regulations.¹⁵

Inclusion of the language requested by GTL in the FCC's upcoming decision is consistent with the law and the FCC's prior statements, and will resolve ongoing controversy in the ICS market. It will in no way act as a "blanket exemption" from class action lawsuits, or prevent potential plaintiffs from challenging ICS rates. The language simply will eliminate the ability of plaintiffs to inaccurately characterize the ICS Order and First FNPRM in court pleadings to support their allegations regarding ICS rates in effect prior to the issuance of the FCC's decision.

⁹ ICS Order and First FNPRM ¶ 98.

¹⁰ ICS Order and First FNPRM ¶ 106 (noting that the FCC "has been examining new ICS regulations for years").

Rates for Interstate Inmate Calling Services, 27 FCC Rcd 16629, ¶¶ 45-46 (2012) ("ICS NPRM"); see also id., Statement of Commissioner Ajit Pai ("Today we launch a proceeding to consider new rules for interstate inmate calling services. . . .").

ICS NPRM \P 1.

¹³ ICS NPRM, Appendix C, ¶ 16

The United States Supreme Court has concluded that "administrative rules will not be construed to have retroactive effect unless their language requires this result." See Bowen v. Georgetown Univ. Hosp., 488 U.S. 204, 208 (1998); see also Simmons v. Lockhart, 931 F.2d 1226, 1230 (8th Cir. 1991) ("we will not retroactively apply statutes or regulations without a clear indication that the legislature or administrative agency intends to diverge from the norm of acting prospectively."). "[T]he principle that the legal effect of conduct should ordinarily be assessed under the law that existed when the conduct took place has timeless and universal appeal." Landgraf v. USI Film Prods., 511 U.S. 244, 265 (1994) (internal quotation marks omitted).

 $ICS NPRM \P 9 45-46.$

Marlene H. Dortch Secretary April 29, 2015

Pursuant to Section 1.1206(b) of the FCC's rules, a copy of this notice is being filed in the appropriate docket.

Please contact me if you have any questions regarding this matter.

Respectfully submitted,

Isl Chérie R. Kiser

Chérie R. Kiser

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